

**ALAMEDA LOCAL AGENCY FORMATION COMMISSION  
RESOLUTION NO. 2012-13**

**Adopting Municipal Service Review Determinations, Sphere of Influence Determinations, and Updating the Sphere of Influence for the Street Lighting County Service Area**

**WHEREAS**, Government Code Section 56425 et seq. requires the Local Agency Formation Commission (LAFCo) to develop and determine the sphere of influence (SOI) of each local governmental agency under LAFCo jurisdiction within the County; and

**WHEREAS**, Government Code Section 56425(g) requires that LAFCo review and update adopted SOI boundaries, as necessary, not less than once every five years; and

**WHEREAS**, Government Code Section 56430 requires that a municipal services review (MSR) be conducted prior to or in conjunction with a SOI update; and

**WHEREAS**, LAFCo conducted a municipal services review of the services provided by the Street Lighting County Service Area (CSA); and

**WHEREAS**, the CSA's SOI is currently coterminous with its service boundaries; and

**WHEREAS**, no change in regulation, land use or development will occur as a result of updating the CSA's SOI; and

**WHEREAS**, in the form and manner prescribed by law, the Executive Officer has given notice of a public hearing by this Commission regarding the SOI update action; and

**WHEREAS**, the MSR determinations, the SOI determinations and the SOI update was duly considered at a public hearing held on November 29, 2012; and

**WHEREAS**, the Alameda LAFCo heard and received all oral and written protests, objections and evidence that were made, presented or filed, and all persons present were given an opportunity to appear and be heard with respect to any matter pertaining to said action.

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED AND ORDERED** that the Alameda LAFCo hereby:

1. Adopt the following MSR determinations:

(a) *Growth and Population Projections*

- i. As of 2010, the population within Street Lighting County Service Area (SLCSA) was 135,063.
- ii. Based on Association of Bay Area Governments (ABAG) growth projections the population of SLCSA is anticipated to be 164,237 by 2035.
- iii. There is one planned development of 15 single family homes within SLCSA's bounds.

(b) *Location and Characteristics of Any Disadvantaged Unincorporated Communities Within or Contiguous to the Sphere of Influence*

- i. Using Census Designated Places, Alameda LAFCo determines that there are no

disadvantaged unincorporated communities that meet the basic state-mandated criteria within the County. Alameda LAFCo recognizes, however, that there are communities in the County that experience disparities related to socio-economic, health, and crime issues, but the subject of this review is municipal services such as water, sewer, and fire protection services to which these communities, for the most part, have access.

(c) *Present and Planned Capacity of Public Facilities and Adequacy of Public Services, Including Infrastructure Needs and Deficiencies*

- i. Based on SLCSA's response times to service requests, SLCSA presently appears to have the capacity to address demand for services within its bounds.
- ii. Any increase in demand for services would likely need to be addressed with further Alameda County Public Works Agency (PWA) staffing.
- iii. SLCSA has 7,084 street lights, which are maintained by the PWA. Street lights are routinely relamped every four years, minimizing street light outages and ensuring a more consistent illumination level. There are no immediate or deferred infrastructure needs related to street lighting within SLCSA.
- iv. In 2012, most streetlights were replaced with LED lights.
- v. Agency personnel continue to review the types and styles of street lights, computerized record systems and various long-term capital and maintenance programs in order to maximize efficiency and minimize deferred maintenance.

(d) *Financial Ability of Agency to Provide Services*

- i. SLCSA reported that its financing level was adequate to deliver services.
- ii. In FY 10-11, SLCSA's revenues exceeded expenses. The fund balance at the end of the fiscal year was \$2,836,873.
- iii. The main source of revenue for SLCSA is service charges.
- iv. Service charges have not changed since FY 92-23, due to cost savings.

(e) *Status and Opportunities for Shared Facilities*

- i. SLCSA contracts with PWA for staffing, and other services and equipment and, in that sense, shares facilities.
- ii. The County engages in joint financing arrangements related to insurance.

(f) *Accountability for Community Services, Including Governmental Structure and Operational Efficiencies*

- i. SLCSA is governed by the Alameda County Board of Supervisors. The Board updates constituents, broadcasts its meetings, solicits constituent input, discloses its finances, and posts public documents on its website.
- ii. Detachment of the City of Dublin portion of SLCSA is a governance structure option.
- iii. SLCSA demonstrated accountability in its cooperation with LAFCo information requests.

2. Retain the existing smaller than agency SOI for the Street Lighting CSA as generally depicted in Exhibit A attached hereto.
3. Adopt the following SOI policy: LAFCo shall encourage the County to update the Street Lighting CSA's boundaries to reflect the CSA's actual service area and comply with legal requirements regarding service outside the CSA's bounds.
4. Consider the criteria set forth in Government Code Section 56425(e) and determine as follows:
  - (a) Nature, location, extent, functions, and classes of services provided – SLCSA provides street lighting services to most of Alameda County's unincorporated urbanized areas, including Ashland, Cherryland, San Lorenzo, Castro Valley, and Fairview. Services include installation, relocation, maintenance, and operation of street lighting, as well as removal of lights and shielding of the light emitted.
  - (b) Present and planned land uses, including agricultural and open-space lands – The boundary area includes a diverse mix of land uses. The proposed SOI is consistent with planned land uses. There are some agricultural and open space lands within SLCSA's boundaries. However, no impacts on agricultural resources, open space or Williamson Act contracts will occur as no service changes are proposed.
  - (c) Present and probable need for public facilities and services – The population in SLCSA is expected to continue to grow, particularly when the economy recovers. It is expected that there will be a continued or increased need for street lighting services from SLCSA as the area continues to develop.
  - (d) Present capacity of public facilities and adequacy of public services that the agency provides or is authorized to provide – Based on SLCSA's response times to service requests, SLCSA presently appears to have the capacity to address demand for services within its bounds. Service levels appear to be adequate, based on response times and routine maintenance. The service provider conducts performance evaluations, productivity monitoring and benchmarking to improve service efficiency. SLCSA investigates options for possible grants or other funding mechanisms to support large-scale changes that would result in energy efficiency and cost effectiveness.
  - (e) Existence of any social or economic communities of interest – The social and economic communities of interest within SLCSA are Ashland, Cherryland, San Lorenzo, Castro Valley, and Fairview.
5. Determine, as lead agency for the purposes of the California Environmental Quality Act (CEQA), that update of the agency's SOI and the related MSR are categorically exempt under Sections 15061(b)(3) and 15306, Class 6 of the CEQA Guidelines.
6. Direct staff to file a Notice of Exemption as lead agency under Section 15062 of the CEQA Guidelines.

\* \* \* \* \*

This Resolution was approved and adopted by the Alameda Local Agency Formation Commission at a public hearing held on November 29, 2012, at 200 Old Bernal Avenue, Pleasanton, California on the motion made by Commissioner Marchand, seconded by Commissioner Wieskamp, and duly carried.

Ayes: 5 (Commissioners Miley, Sblendorio, Wieskamp, Andrade, and Marchand)  
 Noes: 0  
 Excused:

/Nate Miley/

Nate Miley, Chair, Alameda LAFCo

Approved as to Form:

By:



Brian Washington, LAFCo Legal Counsel

**CERTIFICATION:** I hereby certify that the foregoing is a correct copy of a resolution adopted by the Alameda Local Agency Formation Commission, Oakland, California.

Attest:

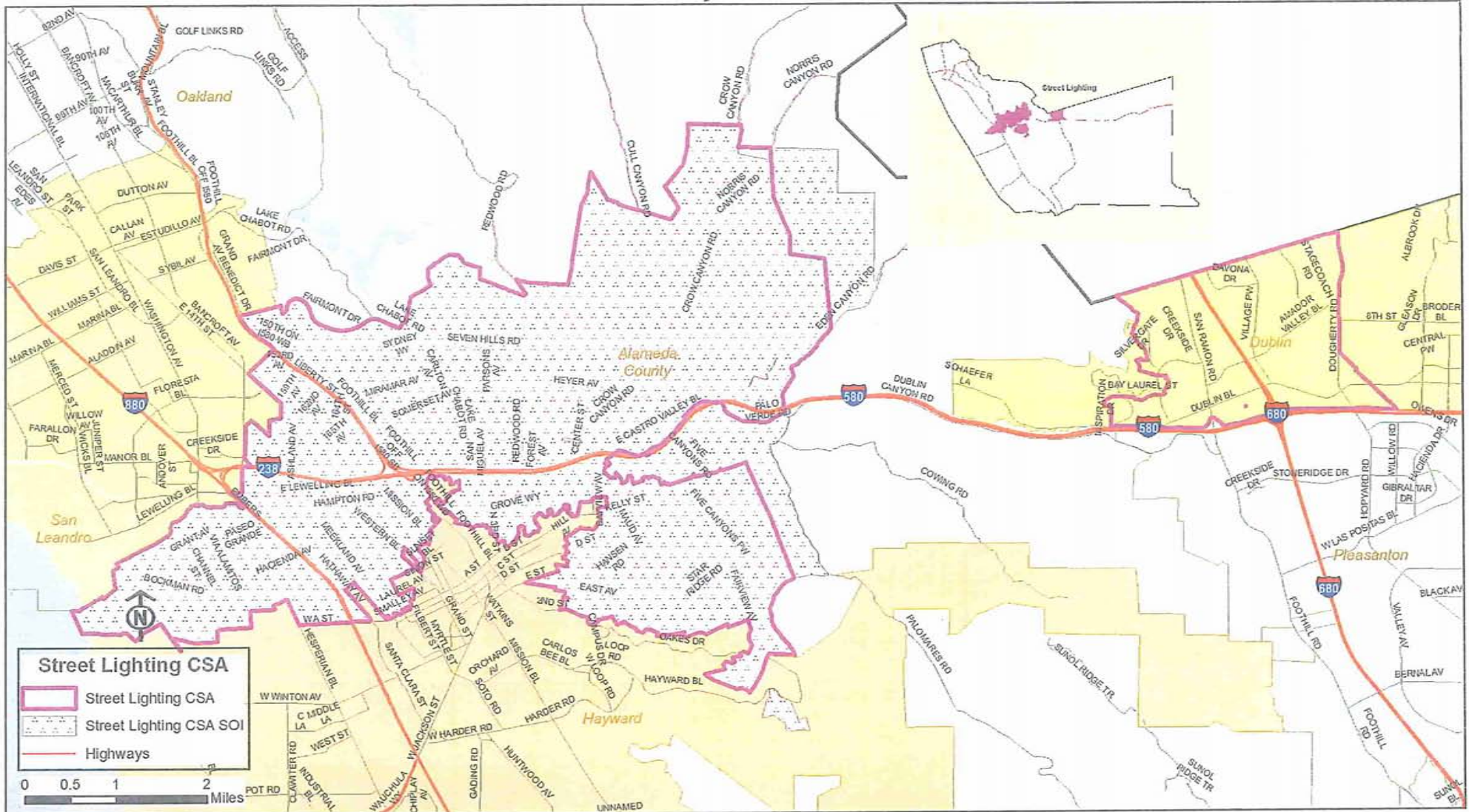


Mona Palacios, LAFCo Executive Officer

Date:

12/17/2012

## Street Lighting CSA Service Boundary and SOI\* May 2012



\*Agency sphere differs from the service area boundary

Created for Alameda LAFCo by the Alameda County Community Development Agency